OSHA INSTRUCTION

U.S. DEPARTMENT OF LABOR

Occupational Safety and Health Administration

DIRECTIVE NUMBER: CPL 02-00-171		
SUBJECT: Communicating OSHA Fatality Inspection Procedures to a Fallen Worker's Family		
DIRECTORATE: Office of Communications		
SIGNATURE DATE: August 2, 2024	EFFECTIVE DATE: August 26, 2024	

ABSTRACT

This Instruction provides guidance to ensure OSHA communicates its fatality inspection procedures to the fallen worker's family and facilitates the exchange of information throughout the entire inspection process and settlement or final order of any citation(s) issued.
This Instruction applies OSHA-wide.
See paragraph III.
CPL-02-00-166, Communicating OSHA Fatality Inspection Procedures to a Victim's Family, July 7, 2021.
Notice of intent required and adoption encouraged; see Paragraph V.
National, Regional, Area, State Plan, and Consultation Offices.
Office of Communications.
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By and Under the Authority of

Douglas L. Parker Assistant Secretary of Labor

Executive Summary

This Instruction outlines OSHA's commitment to communicating with a fallen worker's family, or a designated representative, throughout the fatality inspection process. This initiative will keep the family informed of the status throughout the inspection and any litigation, settlement, and final order of any citation(s) issued.

Significant Changes

- Updates to Definitions, including new terms National Family Liaison and OSHA Representative, and updates to the definition of Next of Kin.
- Ways to identify and general order of the Next of Kin.
- The number of phases of interaction and guidance on how to determine the Next of Kin.
- The initial communication order.
- The Follow-Up Communications.
- The Post-Inspection Communications.
- Final Order/Closing Communication phase added to the interaction and communication order with Next of Kin.
- Communication with the National Family Liaison.
- Updated Appendix A: Template-National Condolence Letter.
- Updated Appendix B: Template-Area Director's Condolence Letter (follow-up from call).
- Appendix C: Template-Area Director's Condolence Letter (no prior call).
- Appendix D: Template-National Condolence Letter (owner/co-owner is Next of Kin).
- Appendix E: Template-Area Director's Condolence Letter (fallen worker passed away due to natural causes or taking his/her own life-prior communication).
- Appendix F: Template-Area Director's Condolence Letter (out of jurisdictionprior communication).
- Appendix G: Template-Area Director's Inspection-No Proposed Citation.
- Appendix H: Template-Area Director's Inspection-Proposed Citation(s).
- Appendix I: Template-Area Director's Contest Letter.
- Appendix J: Template-Area Office's Next of Kin Closure Letter.
- Appendix K: Guided Checklist for File.
- Appendix L: OSHA's Basic Fatality Inspection Communication Process.

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I. <u>Purpose</u>.

This Instruction provides guidance to ensure OSHA communicates its fatality inspection procedures to the fallen worker's family and facilitates the exchange of information throughout the entire inspection process and settlement or final order of any citation(s) issued.

II. <u>Scope</u>.

This applies OSHA-wide.

III. <u>References</u>.

- A. <u>CPL 02-00-064</u>, Implementation of a Construction Fatality Information Dissemination System, June 5, 1985.
- B. CPL 02-00-164, Field Operations Manual (FOM), April 14, 2020.
- C. <u>TED 01-00-019</u>, Mandatory Training Program for OSHA Compliance Personnel.

IV. <u>Cancellations</u>.

<u>CPL-02-00-166</u>, Communicating OSHA Fatality Inspection Procedures to a Victim's Family, July 7, 2021.

V. Action Offices.

- A. Responsible Office, (The office(s) that have the responsibility for the functions covered by this directive.)
 - Office of Communications (OOC).
- B. Action Office, (Which offices are affected by this directive and are expected to take action.)
 - All OSHA Regional and Area Offices.
- C. Information Offices, (The offices that need to be notified of the issuance of the directive but are not directly affected.)
 - OSHA National Offices and State Plan States.

VI. Federal Program Change.

Federal Program Change, Notice of Intent Required, Adoption Encouraged. This Instruction describes a federal program change which provides guidance and a fourphased approach for communicating with family members of fallen workers of workplace incidents throughout the investigation of the incident and settlement process or final order of any citation(s) issued. State Plans are strongly encouraged, but not required, to adopt this Instruction and should utilize it in an "at least as effective" manner to communicate with the fallen worker's family members. Within 60 days of the effective date of this directive, a State Plan must submit a notice of intent indicating whether they already have similar policies and procedures in place, intend to adopt new policies and procedures, or do not intend to adopt this instruction. If a State Plan does not adopt at first, but at some later point decides to adopt this instruction or an at least as effective version of this instruction, the State Plan must also provide the date of adoption and identify differences, if any, between their policy and OSHA's. OSHA will provide summary information on the State Plan responses to this instruction on its <u>website</u>.

VII. Background.

OSHA places a high priority on fatality inspections, which demand a high degree of sensitivity and investigative accuracy. Historically, OSHA has communicated with surviving family members both to express sympathy, to gather information about the deceased, and to explain OSHA's role and process. This instruction guides the communication with Next of Kin to ensure they are treated with the utmost respect.

VIII. Significant Changes.

See page ii, Executive Summary and Significant Changes for complete list.

IX. <u>Definitions.</u>

- A. <u>Fatality.</u> A worker death resulting from a work-related incident or exposure; in general, from an incident or an illness caused by or related to a workplace hazard.
- B. <u>National Family Liaison.</u> The designated representative in the Office of Communications who provides guidance and assistance to OSHA offices on procedures related to communications with the Next of Kin and/or family members of the fallen worker.
- C. <u>OSHA Representative</u>. Area Director/Assistant Area Director or other representative designated by the Area Office.
- D. <u>Next of Kin. For OSHA purposes, a fallen worker's Next of Kin may include:</u>
 - Closest living relative(s),
 - Other family member(s) or representative(s) designated by the closet living relative(s),
 - Individual(s) listed as the emergency contact(s) on the fallen worker's employment records, or
 - Other person(s) identified by the employer if no emergency contact is specified in employee records, or if records do not exist.

X. Identifying the Next of Kin.

Care must be taken to identify the fallen worker's Next of Kin early in the inspection process. Generally, a worker's personnel file lists the worker's Next of Kin; however, there are many reasons a worker's listed Next of Kin may change during their employment. And, in some cases, a fallen worker's current Next of Kin may not be listed on the fallen worker's personnel file.

When possible, confirm Next of Kin using the fallen worker's obituary. Other resources that may be consulted to identify the fallen worker's Next of Kin include:

- Employer (ex. personnel file, interviews),
- Co-workers,
- First Responders (Police, Fire Departments, Emergency Medical Services, and/or Medical Examiner),
- Funeral Home Representative,
- Consulates (if worker was a foreign national),
- Friends or Family members, and/or
- Community members.

The fall worker's Next of Kin should be determined on a case-by-case basis and with the understanding that there are many unique family settings. If the Area Office has difficulty in determining the Next of Kin, please use the following guide to identify the Next of Kin.

If there are any questions, please contact the National Family Liaison.

Guidance to Determine Next of Kin

The table below provides general guidance to assist Area Offices when attempting to identify the fallen worker's Next of Kin. Typically, the Next of Kin will be determined based on the fallen worker's age and marital/relationship status, among other factors. For instance, if the fallen worker was married, the Next of Kin will most likely be the fallen worker's spouse. If the worker was not married or was separated from their spouse, the Next of Kin will most likely be a significant other. In the event the spouse/significant other is unavailable, the Area Office would contact the fallen worker's next closest relative (i.e., children, parents/guardians, siblings, grandparents, aunts/uncles, nieces/nephews, cousins, etc.). If you encounter a unique family dynamic, use your best discretion to determine Next of Kin, or contact the National Family Liaison for guidance.

If fallen worker is:	Contact the:
Married or in long-term relationship	Spouse or Significant Other
Single	Parent(s)/Guardian or Significant Other
(w/no children or children under 18 or the	
base legal age in your state)	
Single	Child (Biological or adopted);
(w/children 18 years of age or older or the	Parent(s)/Guardian; and/or
base legal age in your state)	Siblings; or
	Significant Other
Under 18 (parents married or divorced)	Parent(s)/Guardian;
Single (parents with medical conditions in	Adult Child (Biological or adopted);
which it is more appropriate to contact the	Sibling; or
adult children, siblings or significant others.)	Significant Other
Single (without parents)	Adult Child (Biological or adopted);
	Sibling(s); or
	Significant Other

If the Next of Kin are married parents, the letter should be addressed to both parents. If the Next of Kin are divorced parents, then a condolence letter should be sent to each individual parent. Below the signature line add, "Please be advised this letter was also sent to NAME OF PARENT/GUARDIAN." Do <u>not</u> include their address.

Additionally, the OSHA Representative should ensure that all procedures are followed, per <u>CPL 02-00-164</u>, FOM, Chapter 11, Section G, Families of Victims.

XI. <u>Training</u>

OSHA compliance officers attend OSHA Training Institute courses relevant to fatality inspections. OSHA personnel involved in fatality inspections and in communication with the Next of Kin must complete training in accordance with <u>TED 01-00-019</u>, Mandatory Training Program for OSHA Compliance Personnel, and receive on-the-job field training under the guidance of a supervisor and/or an experienced compliance officer.

Additional training is recommended and available through the National Family Liaison that will cover the directive and direction on how to effectively communicate with families.

XII. <u>Communication with the Next of Kin</u>

OSHA places a high priority on communicating with Next of Kin after a workplace fatality. Care must be taken to ensure sensitivity and tact are exercised during all communications. Interactions with Next of Kin can typically be accomplished by using a four-phase approach which includes:

- A. Initial Communication,
- B. Follow-up Communications (throughout the inspection),
- C. Post-inspection Communications, and
- D. Closing Communication: No Citations/Final Order.

The communication phases will help OSHA receive the necessary information for the inspection.

It will also keep the Next of Kin informed during each phase of the investigation and Occupational Safety and Health Review Commission proceedings (if any) until the case is either closed or a final order of the Commission is issued.

A. Initial Communication (National and Area Offices)

It is important that OSHA contacts the Next of Kin early in the inspection process. This gives the OSHA Representative and National Family Liaison the opportunity to communicate that the incident is being investigated and establish a trusting and working relationship with the Next of Kin.

i. Confirmation of Next of Kin:

Within three business days of becoming aware of the fatality, receiving notification of the fatality, or the opening date of inspection, the Area Office should make every effort to confirm the Next of Kin's name and contact information (address, phone number and/or email).

NOTE: If the Area Office is unable to confirm the Next of Kin and/or their contact information, contact the National Family Liaison for assistance. Document all contact or attempts to contact the Next of Kin in the Case Diary in OIS.

ii. Notify National Family Liaison:

After confirming Next of Kin's contact information, the Area Office notifies the National Family Liaison via email (<u>zzOSHA-NOK@dol.gov</u>) of the incident and (if known) provide the following information to facilitate preparation of the national condolence letter:

a. Name of fallen worker,

b. A brief detailed explanation of the events leading to the fatality (similar to the investigation summary in the OSHA Information System (OIS)),

- c. Name of the company,
- d. Inspection number,
- e. First and last name of Next of Kin,
- f. Next of Kin's mailing address,
- g. Email for the Next of Kin (optional),
- h. Relation between Next of Kin and fallen worker,
- i. Preferred language of Next of Kin,

j. Family's communication preference (e.g. U.S. Mail versus email), and k. Area Director's name, email address and office address, phone number.

NOTE: Complete all fields in OIS to assist the National Family Liaison in finalizing the national condolence letter. Remember to use sensitivity when entering descriptive information in public-facing fields. <u>National Condolence Letter</u>:

Within three business days of receipt of the email from the Area Office, the National Family Liaison will send a condolence letter using the family's preferred communication method. The letter will introduce the Area Director and Area Office conducting the inspection. (See Appendix A).

A copy of the national condolence letter will be emailed to the Area Office OSHA Representative for inclusion in case file.

NOTE: If the initial communication cannot be made by the National Family Liaison, an email will be sent to the Area Office explaining the rationale. The email shall be added to the Case Diary in OIS.

iii. Area Office-Initial Communication

Call from Area Office:

If the Area Office has not heard from the Next of Kin (within 14 business days) of OSHA's awareness of the fatality, the OSHA Representative should contact the Next of Kin via telephone.

During the Area Office's initial communication (within 14 business days) with the Next of Kin, the OSHA Representative should:

- a. Introduce themselves,
- b. Express condolences,
- c. Indicate that their Area Office is investigating the incident or conducting an inspection,
- d. Provide contact name and number for the Area Office, and
- e. Inform the Next of Kin that at any time during the inspection process, they may contact the Area Office to inquire about the status of the case or ask questions.

The OSHA Representative should explain the following to the Next of Kin; however, they should use discretion regarding whether to provide it during the initial communication or subsequent follow-up communication.

- How OSHA's fatality investigation process works.
- OSHA's role in the inspection process (i.e., to inspect the worksite(s) where fatalities have occurred to determine whether a violation of the OSH Act or OSHA safety and health standards took place and what effect the alleged violation(s) had on the incident).

- The inspection process may take up to six months to complete.
- OSHA does not issue citations or penalties solely because there was a workplace fatality.
- Fatality inspections are often comprehensive in nature, but at times are limited to safety and health hazards that may be associated with the fatality.
- If OSHA finds that the employer violated safety and health standards, the agency may issue citation(s) with proposed monetary penalty(ies) to the employer.
- OSHA should also explain the roles of the following:

Law Enforcement

First responders such as local police, paramedics, and fire personnel generally arrive at the scene within minutes of the event. If local law enforcement determines that no criminal laws were implicated, they will release jurisdiction of the site to OSHA. Law enforcement and OSHA inspections are conducted independently. OSHA will determine whether any workplace health and safety laws were violated, while law enforcement evaluates whether a crime has been committed.

Medical Examiner and/or Coroner

Coroners identify possible casual factors related to some workplace fatalities. The coroner's report is also independent of OSHA's inspection. In some cases, if available, OSHA will obtain information from the coroner as part of the investigation.

NOTE: If it is not the appropriate time, the OSHA Representative should ask whether there might be a better time to talk and provide the Next of Kin with their contact information, while briefly explaining the nature of future communication with the agency.

If the fallen worker's Next of Kin declines to speak with OSHA and/or has appointed another individual/family member or legal representative (attorney) as point of contact on behalf of their family, their decision shall be documented in the case diary in OIS.

Any and all messages (voicemail, emails, etc.) left for the Next of Kin should be general – (i.e., OSHA Representative should introduce themself and simply request that the person call the OSHA Representative back and/or informing them when to expect a return call). Avoid making declarative statements regarding what caused or contributed to the fatality or whether citations should be issued.

Written Communication - Area Office

If the OSHA Representative from the Area Office makes contact with the Next of Kin via telephone, then the Area Office information/condolence letter (Appendix B) will be sent via U.S. mail within five business days after contact with the Next of Kin, as per <u>CPL 02-00-164</u>, FOM, Chapter 11, Section G, Families of Victims.

If the OSHA Representative from the Area Office is <u>not</u> able to connect with the Next of Kin via telephone after multiple attempts, but has their mailing address, then the Area Office information/condolence letter (Appendix C) should be sent to the Next of Kin within 16 business days of OSHA's awareness of the fatality via U.S. mail.

Out of respect for the Next of Kin, all condolence letters must be physically signed and not electronically signed.

If for any reason the Area Office condolence letter was not sent to the Next of Kin, explain the rationale in the case diary in OIS. Copies of all written communication with the Next of Kin, including the Area Office and the national condolence letter, should be maintained in the case "Documents" in OIS.

NOTE: In some circumstances, it may not be appropriate to follow the above procedures. If, for example, the fallen worker's Next of Kin is also the owner/co-owner of company, then only the National Family Liaison's condolence letter should be sent (Appendix D).

The National Family Liaison will modify the national condolence letter based on any special circumstances. A template (Appendix D) has been created for guidance purposes.

B. Follow-Up Communications

Follow-up communications are vital to the exchange of information. These communications allow OSHA to give updates on the status of the inspection and provide Next of Kin with an opportunity to ask questions. OSHA must not divulge any privileged information, such as the names of potential witnesses, during these discussions.

OSHA's commitment to exchange of information with the Next of Kin either during the initial communication or during the following-up communication should be as follows, if appropriate:

- 1. Communication with the Next of Kin should continue on a periodic basis, at least once every 30 days or at an interval agreed to between the OSHA Representative and the Next of Kin, until the inspection is completed, and the findings have been communicated.
- 2. The Area Office may determine when it is a good time to reiterate (if explained previously) or explain the following to the Next of Kin in either the initial or follow-up communication:

- OSHA inspects the worksite(s) where fatalities have occurred to determine whether a violation of OSHA safety and health standards has happened and what effect the alleged violation had on the fatality incident.
- The inspection may take up to six months to complete.
- Fatality inspections are often comprehensive in nature, but at times are limited to safety and health hazards that may be associated with the fatality.
- If OSHA finds that the employer violated safety and health standards, the agency may issue citation(s) with proposed monetary penalty(ies) to the employer.
- OSHA is prohibited from releasing certain information as a result of possible litigation. The releasable portion of the case file will not be made available to the Next of Kin until the inspection becomes a final order.
- 3. At any time during the inspection, the Next of Kin may contact the Area Office to inquire about the status of the case or to ask questions. If the Next of Kin contacts the Area Office, it is important that every effort is made to return their phone call or email correspondence within two business days.
- 4. If the Next of Kin declines to participate in the exchange of information, initially or during the inspection, the OSHA Representative must inform the Next of Kin that they or another family member may inquire about the status of the case at a later date. The OSHA Representative should provide their name and contact information to the Next of Kin. The OSHA Representative will fully document if the Next of Kin declines to participate in the OIS case diary and notify the National Family Liaison by email.

NOTE: If the Area Office communicated with the Next of Kin and subsequently determined that the incident was due to self-harm, drug overdose, or natural causes, they should customize and send the template notification letter in Appendix E to inform the Next of Kin.

If the Area Office communicated with the Next of Kin and subsequently determined that the incident was not covered by OSHA, they should customize and send the template letter in Appendix F to inform the Next of Kin.

All communications (verbal and written) with the Next of Kin should be documented in the case diary in OIS.

C. Post-Inspection Communications

When the inspection is completed, OSHA will either close the case without citations and penalties or issue citations and proposed penalties. If citations are not issued, see Section F. If citations and penalties are being issued, see below.

After confirming that the employer has received the citation(s), an OSHA Representative from the Area Office will promptly contact the Next of Kin <u>via</u> <u>telephone</u> to explain:

- 1. The inspection findings, including the violations identified and their classifications; the associated citations; the penalties proposed, and the employer's possible next steps:
 - Accepting the citations, paying the proposed penalties, and/or abating the hazards identified.
 - Requesting an informal conference to discuss the citations and penalties proposed with the Area Office (Penalty adjustments and abatement requirements will be discussed.)
 - Contesting all or part of the citations. In this situation, the case is referred to the Occupational Safety and Health Review Commission (OSHRC) for review.

NOTE: If necessary, the OSHA Representative from the Area Office shall reiterate the contents of Section B, Part 2 and additionally discuss the below contents:

- The gravity of the violation is the primary consideration in determining penalty amounts. The gravity-based penalty for each violation is determined by combining the severity of the injury and the probability of its occurrence.
- Penalty adjustment factors will vary based on size, inspection history, and good faith of the employer.
- OSHA may, as appropriate, make a criminal referral to local, state, or federal law enforcement authorities. In situations where the case is contested or a criminal referral is under consideration or has been made, the case file will not be made available until after litigation is completed.
- 2. Address any questions the family may have regarding the findings/ inspection, etc. OSHA must not divulge any privileged information (such as the names of potential witnesses) during these discussions.

- 3. Once the case is settled, the Next of Kin may request a copy of the case file via the Freedom of Information Act (FOIA) as per <u>CPL 02-00-164</u>, <u>FOM Chapter 16</u>, <u>Disclosure Under the Freedom of Information Act</u>. If the case is contested or if OSHA makes a criminal referral, the case file will not be made available until after these proceedings have concluded.
- 4. Ask the Next of Kin if they would like to receive any future correspondence from OSHA to keep them updated on the status of any abatement/appeal/court information, etc. Communication with the Next of Kin should continue at a timeframe determined between the Next of Kin and OSHA Representative from the Area Office. The OSHA Representative will fully document the Next of Kin's decision in the case diary in OIS and notify the National Family Liaison of this request by email.
- Within three business days after the verbal post-inspection communication with the Next of Kin, the Area Office should send a follow-up letter confirming the verbal conversation and provide a copy of the citation(s). The template letter (Appendix H) should be modified as necessary.
- 6. If OSHA plans to issue a press release, the National Family Liaison will make every attempt to notify the Next of Kin by telephone or email before its issuance. The National Family Liaison may also provide a copy of the press release to the family once it has been issued.
- 7. Communications between OSHA and the Next of Kin will continue until the case becomes a final order of the OSHRC and the case is closed.
- 8. The National Family Liaison will collaborate with the Area Office about maintaining contact with the Next of Kin through the period of litigation during a time agreed to between the OSHA Representative and the Next of Kin.
- 9. If the Next of Kin has shared that they would like to receive communication via telephone, document this preference in the case file activity diary in OIS.

NOTE: All communications with the Next of Kin will be documented in the case diary in OIS.

D. Communication with Next of Kin When the Employer Contests Citations/Penalties

Upon receiving notification of the employer's contest, the Area Office will notify the Next of Kin by sending the modified template letter (Appendix I).

E. Closing Communication with Next of Kin in Contested Cases

Upon receipt of a final order the <u>Area Office</u> will send a letter (Appendix J, modified as necessary) including the following information:

- A copy of the ALJ/Commission decision or (when applicable) a copy of the signed formal settlement agreement, and an explanation of the settlement and outcomes, including (when applicable) information associated with the settlement agreement (i.e., amended abatement dates, reclassification of violations, and the modification or withdrawal of a penalty, a citation, or a citation item).
- Requesting information under the Freedom of Information Act (FOIA), as it pertains to OSHA's inspection.

NOTE: All communications with the Next of Kin will be documented in the case diary in OIS.

F. Closing Communication When No Citations Are Issued

If citations are not issued, the OSHA Representative from the Area Office should contact the Next of Kin via telephone immediately after confirmation that the employer has been notified and explain why citations were not issued.

Additionally, the OSHA Representative should be prepared to discuss and explain the following:

- OSHA does not issue citations solely because there was a workplace fatality.
- The workplace inspection found no alleged violation(s) of safety and health standards and, as a result, no citations were issued to the employer.

The OSHA Representative should make the Next of Kin aware of the Freedom of Information Act (FOIA), as it pertains to OSHA's inspection file.

NOTE: Within three business days after the verbal post-inspection communication with the Next of Kin, the Area Office should send a follow-up letter confirming the verbal conversation. The template letter (Appendix G) should be modified as necessary.

G. Communication with the National Family Liaison

If a Next of Kin contacts the National Family Liaison with specific questions regarding the inspection, the National Family Liaison will call/email the Area Director within eight business hours and request that the OSHA Representative contact the Next of Kin to answer their questions.

The OSHA Representative should contact the Next of Kin within two business days and confirm via email with the National Family Liaison that the communication took place.

NOTE: All communications with the Next of Kin should be documented in the case diary in OIS.

APPENDIX A: National Condolence Letter Template

This letter is sent by the National Family Liaison within 3 business days from date the notification from the Area Office was received.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME (Next of Kin of FALLEN WORKER) STREET ADDRESS CITY, STATE ZIPCODE

Dear Mr./Mrs./Ms. LAST NAME:

My name is Tonya Ford, and I am the National Family Liaison for the Occupational Safety and Health Administration (OSHA). I would like to express my deepest sympathies for the loss of your RELATION, FIRST AND LAST NAME OF FALLEN WORKER. In 2009 someone dear to me was fatally injured in a work incident and although I will never compare my grief to yours, please know that I understand that your loss is immense and devastating. I hope that I can be of assistance to you and your family and give you some comfort during this difficult time.

OSHA's mission is to ensure safe and healthful working conditions for all workers by setting and enforcing standards and by providing training, outreach, education, and assistance. It is OSHA's responsibility to inspect worksites where tragedies have occurred to determine whether a violation of the Occupational Safety and Health Act or OSHA safety and health standards occurred. Our goal is always to prevent similar incidents from happening in the future and preventing other families from enduring such a loss. I understand that you may have many questions about the events that led to the fatal injury of your RELATION. OSHA's NAME Area Office, is conducting the investigation, which may take up to six months to complete. FIRST and LAST NAME, Area Director, or their designee, will be in contact with you soon. If at any time you have any questions or concerns, please reach out to them at XXX-XXX-XXXX. The Area Office can share their findings with you when the inspection is completed. For your reference, the OSHA Inspection Number is NO.

Please know that you and your family are not alone in your grief. I have enclosed information and resources that I hope you will find helpful. I am here to help ease some of your concerns and assist you in finding answers to your questions about OSHA, the inspection process, our Workers Memorial recognitions, and other matters. Do not hesitate to reach out to me directly, as I am here for you and your family in your time of need. On behalf of FIRST AND LAST NAME, the Assistant Secretary of Labor for OSHA, please accept our sincere condolences on your loss.

Sincerely,

Tonya Ford U.S. Department of Labor Occupational Safety and Health Administration (OSHA) National Family Liaison Email: ford.tonya.e@dol.gov Phone: 531-893-3409 www.osha.gov/workers-memorial www.osha.gov/condolences

APPENDIX B: Area Director's Condolence Letter Template (follow-up after call)

This letter is to be sent by the Area Director after the initial call from the Area Office to the Next of Kin of the fallen worker within 10-14 business days.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME (NEXT OF KIN of FALLEN WORKER) STREET ADDRESS CITY, STATE ZIPCODE

Dear Mr./Mrs./Ms. LAST NAME:

Please again accept my heartfelt condolences on the tragic loss of FALLEN WORKER'S FIRST AND LAST NAME.

Per our conversation on DATE, this letter confirms that the Occupational Safety and Health Administration (OSHA) NAME Area Office is investigating the circumstances surrounding the fatal injury of FALLEN WORKER'S FIRST NAME.

It can take up to six months to complete our investigation, at which time we can share our findings with you. If you believe you, another family member, or friend may have information that would assist in our investigation, please contact us.

If you have any questions or concerns, please do not hesitate to contact us at XXX-XXX-XXXX or email at EMAIL ADDRESS.

Sincerely,

APPENDIX C: Area Director's Condolence Letter Template (no prior call)

This letter is to be sent within 16 business days of the incident, if there are no prior calls between the Area Office and the Next of Kin.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME (NEXT OF KIN of FALLEN WORKER) STREET ADDRESS CITY, STATE ZIPCODE

Dear Mr./Mrs./Ms. LAST NAME:

My name is FIRST/LAST NAME, and I am the Area Director for the Occupational Safety and Health Administration (OSHA) CITY Area Office. I would like to express my heartfelt condolences for the loss of FIRST AND LAST NAME OF FALLEN WORKER.

Please know we have been attempting to contact you directly without success. This letter is to inform you that the Occupational Safety and Health Administration (OSHA) NAME Area Office is investigating the circumstances surrounding the loss of FALLEN WORKER'S FIRST NAME.

OSHA's mission is to ensure safe and healthful working conditions for all workers by setting and enforcing standards and by providing training, outreach, education, and assistance. It is our responsibility to inspect the worksites where tragedies have occurred to determine whether violation(s) of the Occupational Safety and Health Act or OSHA safety and health standards taken place. Our goal is to prevent similar incidents from happening in the future and prevent other families from enduring such a loss.

The results of the investigation may be of great importance to you and your family. It can take up to six months to complete our inspection, at which time we can share our findings with you. If you believe you, another family member, or friend may have information that would assist in our investigation, please contact us.

If you have any questions or concerns, please do not hesitate to contact us at XXX-XXX-XXXX or email at EMAIL ADDRESS.

Sincerely,

APPENDIX D: National Condolence Letter Template (owner/co-owner is NEXT OF KIN)

This letter will be sent by the National Family Liaison within the 3 business days of the email notification received by the Area Office.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME (NEXT OF KIN of FALLEN WORKER) STREET ADDRESS CITY, STATE ZIPCODE

Dear Mr./Mrs./Ms. LAST NAME:

My name is Tonya Ford, and I am the National Family Liaison for the Occupational Safety and Health Administration (OSHA). I would like to express my deepest sympathy for the loss of your RELATION, FIRST AND LAST NAME OF FALLEN WORKER. I hope that I can be of assistance to you and your family and give you some comfort during this difficult time.

OSHA's mission is to ensure safe and healthful working conditions for workers by setting and enforcing standards and by providing training, outreach, education, and assistance. It is OSHA's responsibility to inspect worksites where tragedies have occurred to determine whether a violation of the Occupational Safety and Health Act or OSHA safety and health standards took place. Our goal is to prevent similar incidents from happening in the future.

As the owner/co-owner of COMPANY NAME, you may be aware that the NAME Area Office, is overseeing the investigation, which can take up to six months to complete. For your reference, the OSHA Inspection Number is NO.

Please contact me if you have any questions or concerns. I am here to help ease some of your worries and assist you. I have also included information and resources that I hope you will find helpful.

On behalf of FIRST AND LAST NAME, the Assistant Secretary of Labor for OSHA, please accept our sincere condolences on your loss. Feel free to reach out to me if we can be of any assistance to you or your family.

Sincerely,

Tonya Ford U.S. Department of Labor Occupational Safety and Health Administration (OSHA) National Family Liaison Email: Phone: www.osha.gov/workers-memorial www.osha.gov/condolences

APPENDIX E: Area Director's Condolence Letter Template

Fallen worker passed away due to natural causes or taking his/her own life-prior communication.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

Please accept my heartfelt condolences on the tragic loss of your RELATION, FALLEN WORKER'S FIRST AND LAST NAME.

OSHA's mission is to ensure safe and healthful working conditions for all workers by setting and enforcing standards and by providing training, outreach, education, and assistance. It is OSHA's responsibility to inspect the worksites where tragedies have occurred to determine whether a violation of the Occupational Safety and Health Act or OSHA safety and health standards occurred.

Due to the circumstances surrounding your loss, OSHA is unable to complete an investigation related to the loss of your RELATION, FALLEN WORKER'S FIRST NAME.

Again, please accept our sincere sympathies and condolences for your loss. Please know that Tonya Ford, OSHA National Family Liaison, is available to support you during this difficult time. You can reach out to her at <u>ford.tonya.e@dol.gov</u> or 531-893-3409.

Sincerely,

APPENDIX F: Area Director's Condolence Letter Template

Out of Jurisdiction-prior communications with Next of Kin

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

Please accept my heartfelt condolences on the tragic loss of your RELATION, FALLEN WORKER'S FIRST AND LAST NAME.

Please be advised that after further investigation it has been determined that OSHA is unable to continue its inspection of the incident on DATE where your RELATION was fatally injured. It has been determined that COMPANY'S NAME is not within Federal OSHA's jurisdiction. Therefore, we do not have the authority to investigate this incident any further. EXPLAIN WHY THIS IS NOT IN OSHA'S JURSDICTION.

The inspection of this incident will be conducted by NAME OF STATE PROGRAM OR OTHER AUTHORITY (IF KNOWN). They can be reached at PHONE NUMBER or EMAIL.

Again, please accept our sincere sympathies and condolences for your loss. If OSHA can be of any assistance to you or your family, please do not hesitate to contact us.

Sincerely,

APPENDIX G: Area Director's Inspection-No Citation(s)

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

I am writing to share with you the findings of the Occupational Safety and Health Administration's (OSHA) inspection of the loss of FALLEN WORKER'S FIRST AND LAST NAME.

As you may know, OSHA inspects the worksites where tragedies have happened to determine whether a violation of the Occupational Safety and Health Act (OSH Act) or OSHA safety and health standards occurred. If OSHA finds that the employer violated the OSH Act or any safety and health standards, the agency may issue citations. However, OSHA is unable to issue citations solely because there was a workplace fatality.

OSHA has completed its inspection of COMPANY NAME and determined that no violation of safety and health standards occurred. Therefore, OSHA will not be issuing citations or proposed penalties with respect to this incident.

We understand that you may have questions about the inspection. You are welcome to submit a written request for inspection information that may be released at no charge to you, through the Freedom of Information Act (FOIA). For more information, please visit <u>www.osha.gov/foia.</u>

We know that these findings offer little comfort to you for the loss you and your family have suffered, and that your lives have been changed forever because of this tragedy. I again would like to express to you my deepest sympathy.

If you have any questions about our inspection, please do not hesitate to contact me.

Sincerely,

APPENDIX H: Area Director's Inspection- Citation(s) Issued

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

I am writing to share with you the findings of the recent Occupational Safety and Health Administration (OSHA) inspection into the fatal injury of FALLEN WORKER'S NAME.

[Insert one or two sentences on the workplace hazard(s) that may have contributed to the incident or death, if possible. Please be careful not to touch on any privileged information or information that is otherwise not public.]

Enclosed is a copy of the citations and proposed penalties against COMPANY NAME. OSHA citations state the alleged violations of safety and health standards at the worksite. They also note which alleged violations OSHA has determined to be specifically associated with the fatal injury of your RELATION.

I would like to emphasize that, under the Occupational Safety and Health Act, civil penalties that OSHA proposes are not based on the occurrence of a fatality. Instead, the gravity of the violation is the primary consideration in determining penalty amounts. The penalty for each violation is determined by combining the severity of injury and the probability of occurrence. In some cases, penalties may be reduced from the maximum allowable by law based on the company's size and history of previous violations.

We know that a monetary penalty cannot measure the loss you and your family have suffered, and your lives have been changed forever because of this tragedy. I would like to express to you my deepest sympathy. If you have any questions about our inspection or any of the information enclosed, please do not hesitate to contact me.

Sincerely,

APPENDIX I: Area Office-Contest Letter

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

As you may be aware, the Occupational Safety and Health Administration issued a Citation and Notification of Penalty to COMPANY NAME for violations related to Inspection No. XXXXX.

I am writing to inform you that on DATE, our office received a notice of contest from NAME OF COMPANY regarding the inspection. The case is being transmitted to the Occupational Safety and Health Review Commission to review and resolve this matter. When it is resolved we will send you a copy of the Final Order.

If you have any questions, please feel free to contact our office at XXX-XXX-XXXX, Monday through Friday, 8 AM to 4:30 PM.

Again, please accept our sincere sympathy and condolences for your loss. Let us know if we can be of any assistance to you, your family, or friends.

Sincerely,

AREA DIRECTOR NAME Area Director Area Office Name

APPENDIX J: Area Office-NEXT OF KIN Closure Letter

This letter is to be sent if the citations/penalties have been paid in full and the case is considered CLOSED.

DATE

Mr./Mrs./Ms. FIRST/LAST NAME ADDRESS CITY, STATE ZIP

Dear Mr./Mrs./Ms. LAST NAME:

I am writing to share with you the post-inspection and abatement results of the Occupational Safety and Health Administration (OSHA) inspection (INSPECTION NO.) involving the fatal injury of FALLEN WORKER'S NAME and to inform you that the case has been closed as of DATE.

[Insert one or two sentences to explain results of the final order and any abatement.]

I would like to emphasize that, under the Occupational Safety and Health Act, any penalties proposed by OSHA as a result of a citation are not based on the occurrence of a fatality. Instead, the gravity of the violation is the primary consideration in determining penalty amounts. The penalty for each violation is determined by combining the severity of the injury and the probability of its occurrence. In some case, penalties may be reduced from the maximum allowable by law based on the company's size and history of previous violations.

We understand that you may have questions about the inspection. You are welcome to submit a written request for inspection information that may be released through the Freedom of Information Act (FOIA). For more information on completing a FOIA request go to <u>www.osha.gov/foia.</u>

If you have any questions about our inspection, please do not hesitate to contact me.

Sincerely,

APPENDIX K: Optional-Guided Checklist for file.

OSHA® Occupational Safety and Health Administration	Next of Kin' Communication Complete				
NAME OF VICTIM					
NAME OF NOK					\exists
RELATION TO VICTIM					
Address					
City		Zip			7
Phone		Email			
Company Name					
Inspection No.		Started:			
COMMUNICATION H	ISTORY		Yes	No	Date
NOK would like to	receive updated information reg	arding inspection:	0	\bigcirc	
1. Confirmed the NOP	K name and contact information.		0	0	
2. Emailed National F	amily Liaison-NOK and Incident I	nformation.	0	0	
3. Sent National cond	lolence letter to NOK.		\bigcirc	0	
4. Call NOK- OSHA Ar	rea Office Representative.		\bigcirc	0	
5. Sent Area Office co	ndolence letter to NOK.		0	0	
6. Continued follow-u	p communication dates		0	0	
Inspection. Ended:					
7. Post Inspection Call	to NOK		\bigcirc	\bigcirc	
8. Post inspection lette	er sent to NOK		\bigcirc	0	
9. Sent Notification of	Contest letter to the NOK.		0	\bigcirc	
10. Sent Final Order/Cl	osing letter to NOK (Area Office)		0	0	[
11. Sent Final Order/Cl	osing letter sent to NOK		0	0	

Comments: Any significant information pertaining to this inspection.

PHASES	STAGE	ACTIONS
INITIAL COMMUNICATION OSHA Representative (AREA OFFICE)	 <u>Area Office</u> Confirmation of Next of Kin: Within 3 business days of knowledge or notification of the fatality or the opening date of inspection the Area Office should attempt to confirm the Next of Kin's name and contact information. 	
	2. <u>Area Office</u> Notify National Family Liaison: After confirming Next of Kin's contact information, the Area Office should notify the National Family Liaison via email (<u>zzOSHA-</u> <u>NOK@dol.gov</u>) of said incident and Next of Kin's information.	
INITIAL COMMUNICATION	3. National Office	
National Family Liaison	National Condolence Letter: Within 3 business days of receipt of the email from the Area Office, the National Family Liaison will send via regular mail or email (preference noted by Area Office) a condolence letter that will include an introduction of the Area Director and office completing said investigation to the Next of Kin.	National Family Liaison -National Condolence Letter Appendix A
INITIAL COMMUNICATION OSHA Representative (AREA OFFICE)	4. <u>Area Office</u> Call from Area Office: If Area Office has not received a call/email already from the Next of Kin, within 14 business days of OSHA's awareness of the fatality, the Area Office should contact the Next of Kin via telephone.	
	 <u>Area Office</u> Area Office Information and Condolence Letter (<u>after call</u> to Next of Kin): If the Area Office was 	Area Office

APPENDIX L: OSHA's Basic Fatality Inspection Communication Process

PHASES	STAGE	ACTIONS
	 able to connect via telephone with the Next of Kin. The Area Office condolence letter will be sent within 5 business days after contact with the Next of Kin. 6. <u>Area Office</u> Area Office Information and 	Condolence Letter Appendix B
	Condolence Letter (<u>no prior call</u> to Next of Kin): If the area office was not able to connect via telephone with the Next of Kin, but has their mailing address, the condolence letter should be sent within 16 business days of OSHA's awareness of the fatality via U.S. mail	Area Office Condolence Letter Appendix C
INITIAL COMMUNICATION National Family Liaison If the Next of Kin is also owner/part owner of company where fatality occurred.	6. <u>National Office</u> The <u>only</u> Condolence Letter: In some circumstances, it may not be appropriate to follow the above procedures. If the incident occurred and the relationship of the fallen worker and Next of Kin is also as owner/co-owner of company, then the only condolence letter that should be sent is by the National Family Liaison.	National Family Liaison -National Condolence Letter Appendix D
	The National Family Liaison will modify the national condolence letter to consider any special circumstances.	
FOLLOW-UP COMMUNICATIONS OSHA Representative (AREA OFFICE)	 Area Office If fallen worker passed away due to natural causes or taking his/her own life and the Area Office had prior communication then Area Office should send the letter in Appendix E upon Area Office receiving knowledge of cause of fatality. 	Area Office Appendix E

PHASES	STAGE	ACTIONS
FOLLOW-UP	8. <u>Area Office</u>	
COMMUNICATIONS	If Area Office had prior	Area Office
	communication with the Next of	Appendix F
OSHA Representative	Kin and has since discovered the	
(AREA OFFICE)	fatality is out of OSHA's jurisdiction,	
	the Area Office should send the	
	letter upon Area Office receiving	
FOLLOW-UP	knowledge of jurisdiction status. 9. <u>Area Office</u>	
COMMUNICATIONS	Updated information to the Next of	
COMMONICATIONS	Kin should continue on a periodic	
OSHA Representative	basis; for example, once every 30	
(AREA OFFICE)	days or at a time agreed to	
(between the OSHA Representative	
	and the Next of Kin.	
POST-INSPECTION	10. <u>Area Office</u>	
COMMUNICATIONS	Phone call to Next of Kin:	
	Immediately after confirmation that	
OSHA Representative	the employer has received the	
(AREA OFFICE)	citations or findings of the	
	inspection, OSHA will make every	
	effort to contact the Next of Kin <u>via</u>	
	<u>telephone.</u>	
	11. Area Office	
	Letter to Next of Kin: Within 3	No Citation(s)
	business days after the verbal post-	Issued- Area Office:
	inspection communication with the	Appendix G
	Next of Kin the Area Office should	
	send a follow-up post-inspection	With Citation(s)
	communication letter confirming	Issued- Area Office:
	the verbal conversation.	Appendix H
	12. <u>Area Office</u>	
	Letter to Next of Kin: Upon	Area Office:
	receiving notification of the	Appendix I
	employer's contest, the Area Office	
	will notify the Next of Kin by	
	sending the modified template	
	letter.	

PHASES	STAGE	ACTIONS
FINAL ORDER/CLOSING	13. <u>Area Office</u>	
COMMUNICATION	Final Letter: Upon receipt of a final	Area Office:
	order OSHA Representative will	Appendix J
OSHA Representative (AREA OFFICE)	send the final order/closing letter.	
	Call prior to sending letter if Next of Kin requested correspondence via telephone.	